



Agenda Item No. (5)

BOARD OF DIRECTORS MEETING
FRIDAY, APRIL 28, 2023

(5) CONSENT CALENDAR:

(A) Approve the Minutes of the following Meetings:

- (1) Building and Operating Committee of March 23, 2023;
- (2) Finance-Auditing Committee of March 23, 2023;
- (3) Rules, Policy, and Industrial Relations Committee of March 23, 2023; and,
- (4) Board of Directors of March 24, 2023.

Motion

(B) Ratification of Previous Actions by the Auditor-Controller:

- (1) Ratify Commitments and/or Expenditures
- (2) Ratify Previous Investments
- (3) Authorize Investments
- (4) Accept Investment Report, March 2023

Resolution

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March 23, 2023



**MINUTES OF THE BUILDING AND OPERATING COMMITTEE/
COMMITTEE OF THE WHOLE**

**These minutes are supplemented by the audio recording that is posted online at:
<https://www.goldengate.org/district/board-of-directors/meeting-documents>.**

Honorable Board of Directors
Golden Gate Bridge, Highway
and Transportation District

Honorable Members:

A meeting of the Building and Operating Committee/Committee of the Whole (Committee) of the Golden Gate Bridge, Highway and Transportation District (District) met in regular session held at the United Irish Cultural Center, St. Francis Room, 2700 45th Avenue, San Francisco, CA, on Thursday, March 23, 2023, at 9:06 a.m., Chair Garbarino presiding. A remote audio option for public participation was available.

- (1) **Call to Order:** 9:06 a.m. **[01:38 Minutes Mark on the Audio Recording]**
- (2) **Roll Call:** Secretary of the District Amorette M. Ko-Wong. **[01:45 Minutes Mark on the Audio Recording]**

Committee Members Present (7): Chair Garbarino; Vice-Chair Mastin; Directors Cochran, Conroy, Pahre and Rabbitt; President Thériault.

Committee Members Absent (1): Director Thier.

Other Directors Present (6): Directors Giudice, Grosboll, Hernández, Hill, Rodoni and Snyder.

Committee of the Whole Members Present (13): Directors Conroy, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

Committee of the Whole Members Absent (6): Directors Dorsey, Engardio, Moulton-Peters, Safaí, Stefani and Thier.

Staff Present: General Manager Denis Mulligan; Auditor-Controller Joseph Wire; District Engineer Ewa Bauer-Furbush; Secretary of the District Amorette Ko-Wong; Attorney Kimon Manolius; Deputy General Manager/Bridge Division David Rivera; Deputy General Manager/Ferry Division Michael Hoffman; Director of Planning Ron Downing;

BUILDING AND OPERATING COMMITTEE/COMMITTEE OF THE WHOLE
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Director of Data and Project Administration Hitham Hamdon; Senior Information Systems Manager Karin Williams; Executive Administrator to the General Manager Justine Bock; Senior Board Analyst Elizabeth Eells.

Copies of all reports are available on the District's web site at <https://www.goldengate.org/district/board-of-directors/meeting-documents> or upon request from the Office of the District Secretary.

(3) Approve Actions Relative to the Golden Gate Bridge Physical Suicide Deterrent System Project [04:40 Minutes Mark on the Audio Recording]

District Engineer Ewa Bauer-Furbush presented the staff report. She spoke about the status of the work and the necessity for additional time in the contracts. She indicated that she would likely return to the Committee and Board for additional contracts related to the project in the future.

[12:27 Minutes Mark on the Audio Recording]

Directors Grosboll inquired about the duration of the contract with the California Highway Patrol (CHP), hourly pay rate and the necessity to do night work.

Director Rabbitt inquired about the requirement to hire the CHP.

Ms. Bauer-Furbush and Mr. Mulligan responded to the Directors' inquiries. Mr. Mulligan responded that the hourly pay rate for the CHP is \$107 an hour. Ms. Bauer-Furbush stated that the industry has a standard practice to hire law enforcement like the CHP to promote worker safety.

(a) Action by the Committee

Staff recommended and the Committee concurred by motion made and seconded by **Directors PAHRE/MASTIN** to forward the following recommendation to the Board of Directors for its consideration:

RECOMMENDATION

The Building and Operating Committee/Committee of the Whole recommends that the Board of Directors approve the following actions relative to the *Golden Gate Bridge Physical Suicide Deterrent System Project* (Project #1526):

- (i) Authorize execution of the Fifth Amendment to Professional Services Agreement (PSA) No. 2018-B-082, *Temporary Structures Engineering Advisor Support Services for the Construction of the Golden Gate Bridge Physical Suicide Deterrent and Traveler Systems*, with TJA Engineering, Inc., Livermore, CA, in an amount not-to-exceed \$1,200,000, for continuation of engineering support services during construction of Project #1526;

**BUILDING AND OPERATING COMMITTEE/COMMITTEE OF THE WHOLE
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- (ii) Authorize execution of the Third Amendment to Agreement No. 16R350000, *Construction Zone Enhanced Enforcement Program (COZEEP) Services*, with the Department of California Highway Patrol, in an amount not-to-exceed \$1,280,000, for continuation of construction zone enhanced enforcement services; and,
- (iii) Authorize an increase in the amount of \$2,480,000 in the FY 2022/23 Bridge Division Capital Budget for Project #1526, to be financed with District reserves, for a revised total Project #1526 budget of \$217,512,868*.

This matter will be presented to the Finance-Auditing Committee at its March 23, 2023 meeting for concurrence.

* Correction made to the total project budget.

**Action by the Board at its meeting of March 24, 2023 – Resolution
Refer to Finance-Auditing Committee meeting of March 23, 2023**

AYES (13): Directors Conroy, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (6): Directors Dorsey, Engardio, Moulton-Peters, Safaí, Stefani and Thier.

(4) Approve Actions Relative to Award of Contract No. 2022-D-067, *Transportation Statistics Reporting System and Implementation Services*, to TransSIGHT LLC [17:38 Minutes Mark on the Audio Recording]

Director of Planning Ron Downing and Senior Information Systems Manager Karin Williams presented the staff report. Mr. Downing provided an overview and Ms. William provided more information about the solution and procurement.

[25:52 Minutes Mark on the Audio Recording]

Director Mastin inquired about the installation time, and how the conversion would occur.

Director Grosboll expressed appreciation for the selection of a Bay Area organization that will have 100% Disadvantaged Business Enterprise (DBE) participation in the contract.

President Thériault reviewed how the item authorizes the General Manager to take action on the contract in the future.

Director Hill inquired about the data sources.

Ms. Williams and Mr. Downing responded to the Directors' inquiries.

(a) Action by the Committee

Staff recommended and the Committee concurred by motion made and seconded by **Directors GIUDICE/MASTIN** to forward the following recommendation to the Board of Directors for its consideration:

RECOMMENDATION

The Building and Operating Committee/Committee of the Whole recommends that the Board of Directors approve actions relative to Contract No. 2022-D-067, *Transportation Statistics Reporting System and Implementation Services*, as follows:

- (i) Approve award of Contract No. 2022-D-067, with TransSIGHT LLC of Pleasanton, CA, to implement a software solution that aggregates Bus and Ferry statistical data for reporting and analysis for a five-year base term, with up to five additional one-year option terms, for a total not-to-exceed amount of \$1,794,538;
- (ii) Authorize a contingency of \$205,814 to make necessary programming or software license adjustments, for a total not-to-exceed amount of \$2,000,352 for Contract No. 2022-D-067; and,
- (iii) Authorize the General Manager, or their designee, to approve amendments to the Contract to allow for future years' annual recurring maintenance and support after the five-year base term and five one-year option terms provided that funding has been allocated in the annual budget and such renewals are in the Golden Gate Bridge, Highway and Transportation District's (District) best interest. Subsequent years' maintenance and support may be subject to an annual cost increase not-to-exceed 7% of the prior year's pricing plus any additional licenses that may be added to accommodate District business needs.

Action by the Board at its meeting of March 24, 2023 – Resolution

AYES (13): Directors Conroy, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (6): Directors Dorsey, Engardio, Moulton-Peters, Safaí, Stefani and Thier.

(5) Status Report from Board Appointee(s) on Sonoma-Marin Area Rail Transit Board
[29:35 Minutes Mark on the Audio Recording]

Chair Garbarino provided a Sonoma-Marin Area Rail Transit (SMART) Board status report, which was for informational purposes only and no action was taken. Directors Pahre and Rabbitt added to her report.

(6) Status Report on Engineering Projects **[36:06 Minutes Mark on the Audio Recording]**

District Engineer Ewa Bauer-Furbush presented a status report, which was for informational purposes only and no action was taken.

(7) Public Comment

There was no public comment.

(8) Adjournment [37:22 Minutes Mark on the Audio Recording]

All business having been concluded, **Directors SNYDER/HERNÁNDEZ** moved and seconded that the meeting be adjourned at 9:42 a.m.

Carried

Respectfully submitted,

Patricia Garbarino, Chair
Building and Operating Committee

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March 23, 2023



**MINUTES OF THE FINANCE-AUDITING COMMITTEE/
COMMITTEE OF THE WHOLE**

**These minutes are supplemented by the audio recording that is posted online at:
<https://www.goldengate.org/district/board-of-directors/meeting-documents>.**

Honorable Board of Directors
Golden Gate Bridge, Highway
and Transportation District

Honorable Members:

A meeting of the Finance-Auditing Committee/Committee of the Whole (Committee) of the Golden Gate Bridge, Highway and Transportation District (District) met in regular session held in the United Irish Cultural Center, St. Francis Room, 2700 45th Avenue, San Francisco, CA, on Thursday, March 23, 2023, at 9:55 a.m., with Chair Rabbitt presiding. A remote audio option for public participation was available.

- (1) **Call to Order:** 9:55 a.m.
- (2) **Roll Call:** Secretary of the District Amorette M. Ko-Wong. **[00:13 Minutes Mark on the Audio Recording]**

Committee Members Present (8): Chair Rabbitt; Vice Chair Pahre; Directors Cochran, Giudice, Grosboll, Hernández and Rodoni; President Thériault.

Committee Members Absent (0): None.

Other Directors Present (5): Directors Conroy, Garbarino, Hill, Mastin and Snyder.

Committee of the Whole Members Present (13): Directors Conroy, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

Committee of the Whole Members Absent (6): Directors Dorsey, Engardio, Moulton-Peters, Safaí, Stefani and Thier.

Staff Present: General Manager Denis Mulligan; Auditor-Controller Joseph Wire; District Engineer Ewa Bauer-Furbush; Secretary of the District Amorette Ko-Wong; Attorney Kimon Manolius; Deputy General Manager/Bridge Division David Rivera; Deputy General Manager/Ferry Division Michael Hoffman; Director of Planning Ron Downing; Director of Data and Project Administration Hitham Hamdon; Executive Administrator to the General Manager Justine Bock; Senior Board Analyst Elizabeth Eells.

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Copies of all reports are available on the District's web site at <https://www.goldengate.org/district/board-of-directors/meeting-documents> or upon request from the Office of the District Secretary.

(3) Ratification of Previous Actions by the Auditor-Controller [0:54 and 30:22 Minutes Mark on the Audio Recording]

Auditor-Controller Joe Wire and PFM Senior Managing Consultant Wale Kajopaiye* presented the Investment Report.

*Mr. Kajopaiye reviewed the Investment Report later in the meeting.

[03:55 Minutes Mark on the Audio Recording]

President Thériault commented about the District's investment in Credit Suisse.

Mr. Wire responded to the President's comment.

(a) Action by the Committee

Staff recommended and the Committee concurred by motion made and seconded by **Directors HERNÁNDEZ/GIUDICE** to forward the following recommendation to the Board of Directors for its consideration:

RECOMMENDATION

The Finance-Auditing Committee/Committee of the Whole recommends that the Board of Directors approve the following actions:

- (i) There are no commitments and/or expenditures to ratify for the period of February 1, 2023 through February 28, 2023;
- (ii) Ratify investments made during the period February 14, 2023 through March 13, 2023;
- (iii) Authorize the reinvestment, within the established policy of the Board, of any investments maturing between March 13, 2023 and April 17, 2023 as well as the investment of all other funds not required to cover expenditures that may become available; and,
- (iv) Accept the Investment Report for February 2023.

**Action by the Board at its meeting of March 24, 2023 – Resolution
CONSENT CALENDAR**

AYES (13): Directors Conroy, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (6): Directors Dorsey, Engardio, Moulton-Peters, Safaí, Stefani and Thier.

(4) **Authorize Budget Adjustment(s) and/or Transfer(s)**

- (a) **Budget Increase in the FY 22/23 Bridge Division Capital Budget for Project #1526, Golden Gate Bridge Suicide Deterrent System Construction Project**
[05:47 Minutes Mark on the Audio Recording]

(i) **Action by the Committee**

Staff recommended and the Committee concurred by motion made and seconded by **Directors GROSBOLL/COCHRAN** to forward the following recommendation to the Board of Directors for its consideration:

RECOMMENDATION

The Finance-Auditing Committee/Committee of the Whole recommends, in concurrence with the Building and Operating Committee at its meeting on March 23, 2023, that the Board of Directors authorize an increase in the FY 22/23 Bridge Division Capital Budget, in the amount of \$2,480,000, for Project #1526, *Golden Gate Bridge Suicide Deterrent System Construction*, to be funded from District reserves, to support continuation of engineering support services and construction zone enhanced enforcement services.

Action by the Board at its meeting of March 24, 2023 – Resolution
Refer to Building and Operating Committee Meeting of March 23, 2023
NON-CONSENT CALENDAR

AYES (13): Directors Conroy, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (6): Directors Dorsey, Engardio, Moulton-Peters, Safaí, Stefani and Thier.

(5) **Authorize Actions Related to Grant Programs**

- (a) **Approve Actions Relative to the Low Carbon Transit Operations Program (LCTOP)** **[07:07 Minutes Mark on the Audio Recording]**

Auditor-Controller Joseph Wire presented the staff report.

(i) **Action by the Committee**

Staff recommended and the Committee concurred by motion made and seconded by **Directors COCHRAN/GIUDICE** to forward the following recommendation to the Board of Directors for its consideration:

RECOMMENDATION

FINANCE-AUDITING COMMITTEE/COMMITTEE OF THE WHOLE
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The Finance-Auditing Committee/Committee of the Whole recommends that the Board of Directors approve the following actions necessary to secure FY 22/23 Low Carbon Transit Operations Program (LCTOP) grant funds to support transit capital and operating projects for the Golden Gate Bridge, Highway and Transportation District (District):

- (1) Approve submission of one LCTOP grant application in FY 22/23 for the *M.V. Del Norte* Replacement Project;
- (2) Certify that the District will comply with all conditions and requirements set forth in the LCTOP certification and assurances, authorized agent documents, applicable statutes, regulations, and guidelines for all LCTOP-funded transit projects; and,
- (3) Authorize the General Manager, or his designee, to execute for and on behalf of the District any documents necessary to apply for and receive LCTOP funding, including certifications and assurances, authorized agent forms, and agreements relative to the FY 22/23 LCTOP program.

Action by the Board at its meeting of March 24, 2023 – Resolution
NON-CONSENT CALENDAR

AYES (13): Directors Conroy, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (6): Directors Dorsey, Engardio, Moulton-Peters, Safaí, Stefani and Thier.

- (6) **Approve Fiscal Year 2023/2024-2027/2028 Five-Year Fare Program, Amend the Master Ordinance, Approve Title VI Analysis, and Adopt Notice of Exemption [09:23 Minutes Mark on the Audio Recording]**

Director of Planning Ron Downing presented the staff report.

He expressed appreciation for the staff who contributed to the Five-Year Fare Program and reviewed the Five-Year Fare Program. He explained the value of Option Two, as described in the staff report, which is easy to understand and phases in the fare increases in a measured and incremental manner. General Manager Denis Mulligan added information about the difference between the old and new fares for means-based riders and emphasized the new fares would decrease the cost for those riders who are eligible for means-based fares.

[16:59 Minutes Mark on the Audio Recording]

Director Grosboll inquired about the additional revenue that would be realized, staff's sentiments about the increase, the expected ridership decreases and marketing promotions.

Director Garbarino commented about rider considerations and indicated that the ridership

statistics are valuable.

Director Mastin expressed support for the fare increase and inquired about the monetary value of the “carve outs,” or the ways in which the District has treated fares in Sonoma county and the East Bay in Option 2.

Director Hill commented about the possibility of ridership returning to normal. He expressed support for the District’s current approach to service.

Chair Rabbitt expressed appreciation for staff’s work and the staff report. He commented about new travel patterns and the challenge of growing commute ridership.

Mr. Mulligan and Mr. Downing responded to the Directors’ comments and inquiries. Mr. Mulligan confirmed that the revenue increase is not significant as shown on page 50 of the meeting packet. He explained that most District transit riders are not price sensitive, and the Means-based fare programs offset the fare increases for lower income riders. He commented that ferry ridership increases seem to be tied to increases in recreational travel and bus transit ridership increases seem to be linked to employers having their employees return to work in the office. He stated that staff would consider additional promotions and present those ideas to the Board.

The following individual spoke under public comment: **[27:42 Minutes Mark on the Audio Recording]**

- David Pilpel, San Francisco Resident (remotely)

(a) Action by the Committee

Staff recommended and the Committee concurred by motion made and seconded by **Directors MASTIN/GIUDICE** to forward the following recommendation to the Board of Directors for its consideration:

RECOMMENDATION

The Finance-Auditing Committee/Committee of the Whole recommends that the Board of Directors approve the following actions:

- (i) Approve the Fiscal Years 2023/24 – 2027/28 Five-Year Fare Program, containing Option 2 for both Golden Gate Transit bus and Golden Gate Ferry fares;
- (ii) Amend the Master Ordinance accordingly;
- (iii) Approve the associated Title VI Equity Analysis; and,
- (iv) Authorize the Filing of a Notice of Exemption under the California Environmental Quality Act (CEQA).

The Fare Program will increase fares for the Golden Gate Bridge, Highway and Transportation District's (District) Regional Bus, Ferry, and Americans with Disabilities Act (ADA)-compliant complementary paratransit service effective July 1, 2023, with the exception of Golden Gate Ferry special event fares to Oracle Park and Chase Center, which will be addressed in a separate future action.

Action by the Board at its meeting of March 24, 2023 – Ordinance
NON-CONSENT CALENDAR

AYES (13): Directors Conroy, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (6): Directors Dorsey, Engardio, Moulton-Peters, Safaí, Stefani and Thier.

[30:22 Minutes Mark on the Audio Recording]

[PFM Senior Managing Consultant Wale Kajopaiye arrived and presented the Investment Report, which is part of Agenda Item No. 3.]

[Director Conroy departed]

(7) Approve Actions Relative to the Annual Review of Rule XI, Investment Policy, of the Rules of the Board [34:25 Minutes Mark on the Audio Recording]

Auditor-Controller Joseph Wire presented the staff report. He explained the update would not alter the reporting timeframe.

[36:44 Minutes Mark on the Audio Recording]

President Thériault expressed appreciation for the explanation regarding the reporting.

(b) Action by the Committee

Staff recommended and the Committee concurred by motion made and seconded by **Directors COCHRAN/GIUDICE** to forward the following recommendation to the Board of Directors for its consideration:

RECOMMENDATION

The Finance-Auditing Committee/Committee of the Whole recommends that the Board of Directors approve the following actions relative to the annual review of RULE XI, **INVESTMENT POLICY**, of the *Rules of the Board*:

- (i) Renew the annual delegation of investment management authority to the Auditor-Controller for Fiscal Year (FY) 23/24 as per RULE XI, **INVESTMENT POLICY**, **Section E, Delegation of Authority**, of the *Rules of the Board*, and as provided for in California Government Code Section 53607.

- (ii) Approve an amendment to RULE XI, INVESTMENT POLICY, of the *Rules of the Board* as detailed in the Staff Report.

Action by the Board at its meeting of March 24, 2023 – Resolution
NON-CONSENT CALENDAR

AYES (12): Directors Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (7): Directors Conroy, Dorsey, Engardio, Moulton-Peters, Safaí, Stefani and Thier.

(8) Status Report on the FY 22/23 Budget [37:53 Minutes Mark on the Audio Recording]

Auditor-Controller Joseph Wire presented the staff report, which was for informational purposes only and no action was taken. He pointed out an anomaly in the report on page 144 that would be corrected in the next reporting cycle.

[39:23 Minutes Mark on the Audio Recording]

Director Giudice thanked staff for the explanation.

The following individual spoke under public comment: **[39:34 Minutes Mark on the Audio Recording]**

- David Pilpel, San Francisco Resident (remotely)

(9) Monthly Review of Golden Gate Bridge Traffic/Tolls and Bus and Ferry Transit Patronage/Fares (for Eight Months Ending February 2023) [40:55 Minutes Mark on the Audio Recording]

Auditor-Controller Joseph Wire presented the staff report, which was for informational purposes only and no action was taken. He reviewed the Bridge traffic, and bus and ferry ridership results and associated revenue (on page 149 of the meeting packet). He spoke about how the seasons affect traffic and ridership. He also spoke about how recreational travel is adding to the District's overall totals. Mr. Mulligan pointed out that bus and ferry transit ridership statistics are trending upwards. Mr. Wire agreed and highlighted the tables that illustrate the current fiscal year's results in comparison to prior years (beginning on page 151 of the meeting packet).

(10) Monthly Review of Financial Statements (for Eight Months Ending February 2023) [47:00 Minutes Mark on the Audio Recording]

(a) Statement of Revenue and Expenses

(b) Statement of Capital Programs and Expenditures

Auditor-Controller Joseph Wire presented the staff reports, which were for informational

purposes only and no actions were taken. He reviewed the changes in revenues and expenses from prior years (on page 157 of the meeting packet). He highlighted that the deficit is lower than the prior year and projections. He reviewed the Capital Programs and Expenditures.

[51:55 Minutes Mark on the Audio Recording]

Director Mastin inquired about why the District's expenses are lower than originally projected.

Director Grosboll inquired about the Angel Island Ferry revenue, and the possibility that the District could lose money by offering the service. He commented about how the Angel Island Ferry service is increasing the District's ferry ridership, and expressed support for the service.

Director Pahre asked if District staff usually put together an "aspirational" budget each year, and whether this approach to budgeting could make the fiscal cliff look closer than it actually is.

Chair Rabbitt commented about the budget, noted transit demand has not returned and indicated that operating less transit service has kept the District's expenses lower. He expressed appreciation for the information provided by staff.

Director Snyder inquired about how conventions affect Bridge traffic and transit ridership.

Director Garbarino inquired about the District's current deficit each week and noted that the figure has been declining.

Mr. Wire and Mr. Mulligan responded to the Directors' inquiries. Mr. Wire explained that District staff create an "aspirational" budget to provide sufficient funding to be able to increase transit service to meet increased customer demand as it materializes. Mr. Mulligan clarified that the cost of adding the Angel Island Ferry service is not that great because the service utilizes a trip that is already in operation. Mr. Wire responded that the District has created aspirational budgets since the pandemic began to allow it to have sufficient resources to meet customer demand if it increases. He pointed out the District's Bridge and transit service play an instrumental role in transporting people from San Francisco to Marin County, and people usually travel on the District's Bridge, buses or ferries. Mr. Mulligan confirmed that the District's fiscal cliff may not happen as soon as shown in the District's budget if customer demand does not increase as the funding allows. Mr. Wire said that staff would provide more accurate expense projections. Mr. Mulligan provided information about how conventions affect the staff demand for District services. He confirmed that the deficit is declining and the District is using less of the one-time federal funding than projected.

(11) Public Comment

There were no public comments.

(12) **Adjournment** [1:05:10 Hour Mark on the Audio Recording]

All business having been concluded Directors COCHRAN/RODONI moved and seconded that the meeting be adjourned at 11:00 a.m.

Carried

Respectfully submitted,

David Rabbitt, Chair
Finance-Auditing Committee

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March 23, 2023



MINUTES OF THE RULES, POLICY AND INDUSTRIAL RELATIONS COMMITTEE /
COMMITTEE OF THE WHOLE

These minutes are supplemented by the audio recording that is posted online at:

<https://www.goldengate.org/district/board-of-directors/meeting-documents>.

Honorable Board of Directors
Golden Gate Bridge, Highway
and Transportation District

Honorable Members:

A meeting of the Rules, Policy, and Industrial Relations Committee/Committee of the Whole (Committee) of the Golden Gate Bridge, Highway and Transportation District (District) was held in the United Irish Cultural Center, St. Francis Room, 2700 45th Avenue, San Francisco, CA, on Thursday, March 23, 2023, at 11:10 a.m., Chair Hernández presiding. A remote audio option for public participation was available.

(1) Call to Order: 11:10 a.m.

(2) Roll Call: Secretary of the District Amorette M. Ko-Wong. **[00:11 Minutes Mark on the Audio Recording]**

Committee Members Present (7): Chair Hernández; Vice Chair Garbarino; Directors Grosboll, Hill, Mastin and Pahre; President Thériault.

Committee Members Absent (1): Director Conroy.

Other Directors Absent (5): Directors Cochran, Giudice, Rabbitt, Rodoni and Snyder.

Committee of the Whole Members Present (12): Directors Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

Committee of the Whole Members Absent (7): Directors Conroy, Dorsey, Engardio, Moulton-Peters, Safaí, Stefani and Thier.

Staff Present: General Manager Denis Mulligan; Auditor-Controller Joseph Wire; District Engineer Ewa Bauer-Furbush; Secretary of the District Amorette Ko-Wong; Attorney Kimon Manolius; Deputy General Manager/Bridge Division David Rivera; Deputy General Manager/Ferry Division Michael Hoffman; Director of Data and Project Administration Hitham Hamdon; DBE Program Administrator Artemisé Davenport;

RULES, POLICY AND INDUSTRIAL RELATIONS COMMITTEE/COMMITTEE OF THE WHOLE
MARCH 23, 2023/PAGE 2

Executive Administrator to the General Manager Justine Bock; Senior Board Analyst Elizabeth Eells.

Copies of all reports are available on the District's web site at <https://www.goldengate.org/district/board-of-directors/meeting-documents/> or upon request from the Office of the District Secretary.

(3) Corrections to the Disadvantaged Business Enterprise Program Federal Transit Administration Uniform Reporting [01:02 Minutes Mark on the Audio Recording]

DBE Program Administrator Artemisé Davenport presented the staff report.

[08:07 Minutes Mark on the Audio Recording]

Chair Hernández expressed appreciation for Ms. Davenport's efforts to keep the District compliant with the requirements.

(4) Annual Progress/Status Report and Update on Disadvantaged Business Enterprise (DBE) Program [08:23 Minutes Mark on the Audio Recording]

DBE Program Administrator Artemisé Davenport presented the staff report. She said that she is working on a DBE certification workshop and expressed optimism that the workshop would result in more contractors becoming certified as DBEs.

[23:03 Minutes Mark on the Audio Recording]

Director Pahre expressed appreciation for Ms. Davenport's DBE/Small Business Enterprise (SBE) outreach efforts. She asked about what else the District could do to attract more organizations to become DBE certified businesses. She spoke about the possibility of assisting businesses with the insurance requirements. She encouraged Director Hernández to also bring back ideas.

Director Hill spoke about the complexity of the DBE program reporting.

Chair Hernández expressed appreciation for Ms. Davenport's work as the DBE Program Administrator. She spoke about the DBE program requirements, process and challenges.

Ms. Davenport responded to the Directors' comments and inquiries. She spoke about the District's success hiring DBEs for District funded contracts and the challenges of hiring DBEs for Federal Transit Administration (FTA) funded contracts. She said that many of the FTA funded projects are ferry projects and these contracts present unique challenges, including some requirements to carry United States Longshore and Harbor Workers Compensation Act (USL&H) insurance, which is expensive. She also spoke about the possibility of pursuing a workforce training program in collaboration with other agencies, like the Water Emergency Transportation Authority (WETA). Mr. Mulligan expressed appreciation for Ms. Davenport's efforts and noted she partners with WETA and Washington State Ferries. He spoke about some of the barriers to DBEs participating in

**RULES, POLICY AND INDUSTRIAL RELATIONS COMMITTEE/COMMITTEE OF
THE WHOLE
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marine contracts. He indicated that, although the shipyard industry is very large, the market for public ferry shipyard services is very small. He also said becoming a certified DBE requires a lot of paperwork, and the necessary insurance is quite expensive.

(5) Public Comment

There were no public comments.

(6) Adjournment [35:11 Minutes Mark on the Audio Recording]

All business having been concluded, Directors GROSBOLL/MASTIN moved and seconded that the meeting be adjourned at 11:45 a.m.

Carried

Respectfully submitted,

Sabrina Hernández, Chair
Rules, Policy and Industrial Relations Committee

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2023-3

GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

MEMORANDUM OF MINUTES

BOARD OF DIRECTORS MEETING

MARCH 24, 2023

These minutes are supplemented by the audio recording that is posted online at:
<https://www.goldengate.org/district/board-of-directors/meeting-documents>.

The Board of Directors (Board) of the Golden Gate Bridge, Highway and Transportation District (District) met in regular session in the United Irish Cultural Center, St. Francis Room, 2700 45th Avenue, San Francisco, CA, on Friday, March 24, 2023, at 10:00 a.m., President Thériault presiding. A remote audio option for public participation was available.

- (1) **CALL TO ORDER:** President Michael Thériault.
- (2) **ROLL CALL:** Secretary of the District Amorette M. Ko-Wong. **[00:30 Minutes Mark on the Audio Recording]**

Directors Present (16): Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni, Safaí and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

Directors Absent (3): Directors Moulton-Peters, Stefani and Thier.

Staff Present: General Manager Denis Mulligan; District Engineer Ewa Bauer-Furbush; Secretary of the District Amorette Ko-Wong; Attorney Kimon Manolius; Deputy General Manager/Bridge Division David Rivera; Deputy General Manager/Administration and Development Kellee Hopper; Director of Budget and Electronic Revenue Jennifer Mennucci; Director of Data and Project Administration Hitham Hamdon; Executive Administrator to the General Manager Justine Bock; Senior Board Analyst Elizabeth Eells.

- (3) **PLEDGE OF ALLEGIANCE:** Director Sabrina Hernández **[02:13 Minutes Mark on the Audio Recording]**

Copies of all reports are available on the District's web site at <https://www.goldengate.org/district/board-of-directors/meeting-documents> or upon request from the Office of the District Secretary.

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(4) PUBLIC COMMENT: [02:39 Minutes Mark on the Audio Recording]

President Thériault confirmed that the people making public comments could have three minutes each in which to make their comments.

The following individuals spoke under Public Comment: [03:24 Minutes Mark on the Audio Recording]

- Manuel Gamboa, Sacramento County Resident (in-person)
- Dave Rhody, The Climate Reality Project (in-person)
- David Pilpel, San Francisco Resident (remotely)

[Director Safaí arrived.]

[13:21 Minutes Mark on the Audio Recording]

President Thériault and General Manager Denis Mulligan thanked the speakers for their comments. Mr. Mulligan responded to the public comments.

(5) CONSENT CALENDAR: [14:07 Minutes Mark on the Audio Recording]

Directors HERNÁNDEZ/GIUDICE moved and seconded to approve the Consent Calendar. All items were approved by the following vote of the Board of Directors:

AYES (16): Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni, Safaí and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (3): Directors Moulton-Peters, Stefani and Thier.

(A) Approve the Minutes of the following Meetings:

- (1) Building and Operating Committee of February 23, 2023;
- (2) Finance-Auditing Committee of February 23, 2023;
- (3) Transportation Committee of February 24, 2023; and
- (4) Board of Directors of February 24, 2023.

Carried

(B) Ratification of Previous Actions by the Auditor-Controller

Resolution No. 2023-022 (as detailed in the March 23, 2023, Finance-Auditing Committee meeting)

- (1) Ratifies Commitments and/or Expenditures
- (2) Ratifies Previous Investments
- (3) Authorizes Reinvestments
- (4) Accepts Investment Report for February 2023

Adopted

(6) REPORTS OF OFFICERS:

(A) General Manager [15:17 Minutes Mark on the Audio Recording]

- (1) **Ratify the Emergency Action of the General Manager to Approve an Emergency Contract Change Order with Power Engineering Related to the San Francisco Ferry Terminal Ramp Repair** [15:27 Minutes Mark on the Audio Recording]

Mr. Mulligan presented the staff report and confirmed that the San Francisco Ferry Terminal inner berth is open.

Directors SNYDER/COCHRAN

Resolution No. 2023-023 ratifies the action of the General Manager to approve an emergency contract change order with Power Engineering related to the San Francisco Ferry Terminal ramp repair in the amount of \$155,150.

Adopted

AYES (16): Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni, Safaí and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (3): Directors Moulton-Peters, Stefani and Thier.

- (2) **General Manager Report** [17:01 Minutes Mark on the Audio Recording]

Mr. Mulligan presented the General Manager Report. He highlighted the 10-Year Anniversary of All-Electronic Tolling, and the District's placement of toll collectors in other positions within the District.

He expressed appreciation for staff who encountered extreme weather conditions and responded extraordinarily well during the past week.

He spoke about Bridge traffic, and bus and ferry ridership and the associated revenue. He spoke about how recreational travel has largely rebounded, and commuter travel has been much slower to return.

Mr. Mulligan recognized Anthony Tecson, Lance Rettick, Nicole Gilardi, Donald Roquemoire, Darrell Bailey, Saovady Mao and Beverly Wong for their District service.

[30:10 Minutes Mark on the Audio Recording]

President Thériault spoke about Darrell Bailey.

- (B) **Attorney** [30:37Minutes Mark on the Audio Recording]

Attorney Kimon Manolius presented the Attorney Report, which was for informational purposes only and no action was required.

- (C) **District Engineer** [31:33 Minutes Mark on the Audio Recording]

District Engineer Ewa Bauer-Furbush presented the District Engineer Report, which was for informational purposes only and no action was taken. She highlighted some key developments of a number of projects including the Suicide Deterrent System (SDS) project, and Toll Plaza Administration Building Elevator project. She also spoke about the Wind Retrofit project, and the status of the District's measures to reduce the sounds emanating from the Bridge. In addition, she spoke about the SDS Rescue Training Net and the Toll Plaza Administration Building Door and Window Rehabilitation projects.

[37:00 Minutes Mark on the Audio Recording]

Directors Garbarino, Conroy, Snyder, Mastin, Giudice, Rabbitt and Hernández inquired about the aluminum clip installation for the sound mitigation.

Ms. Bauer-Furbush and Mr. Mulligan responded to the inquiries. Ms. Bauer-Furbush explained the clips will have a rubber insert and will be attached with an adhesive. She said that the clip will cover the whole picket. Mr. Mulligan clarified the shape of the pickets.

(7) OTHER REPORTS:

There were no Other Reports to discuss.

(8) REPORT OF COMMITTEES: [43:40 Minutes Mark on the Audio Recording]

**(A) Meeting of the Building and Operating Committee/Committee of the Whole
[43:43 Minutes Mark on the Audio Recording]
March 23, 2023
Chair Patricia Garbarino**

President Thériault stated that the following items were discussed at the Building and Operating Committee meeting of the day before.

Chair Garbarino expressed appreciation to staff for providing tools to help her navigate through the meetings. She said she looks forward to continuing to meet in person.

(1) Approve Actions Relative to the Golden Gate Bridge Physical Suicide Deterrent System Project [44:32 Minutes Mark on the Audio Recording]

Directors GARBARINO/SNYDER

Resolution No. 2023-024 approves the following actions relative to the *Golden Gate Bridge Physical Suicide Deterrent System Project* (Project #1526):

- (a) Authorizes execution of the Fifth Amendment to Professional Services Agreement (PSA) No. 2018-B-082, *Temporary Structures Engineering Advisor Support Services for the Construction of the Golden Gate Bridge Physical Suicide Deterrent and Traveler Systems*, with TJA Engineering, Inc., of Livermore, CA, in an amount not-to-exceed \$1,200,000, for

**BOARD OF DIRECTORS MEETING
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continuation of engineering support services during construction of Project #1526;

- (b) Authorizes execution of the Third Amendment to Agreement No. 16R350000, *Construction Zone Enhanced Enforcement Program (COZEEP) Services*, with the Department of California Highway Patrol, in an amount not-to-exceed \$1,280,000, for continuation of construction zone enhanced enforcement services; and,
- (c) Authorizes an increase in the amount of \$2,480,000 in the FY 2022/23 Bridge Division Capital Budget for Project #1526, to be financed with District reserves, for a revised total Project #1526 budget of \$217,512,868* in concurrence with the Finance-Auditing Committee, as detailed in the Staff Report.
* Correction made to the total project budget.

Adopted

AYES (16): Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni, Safaí and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (3): Directors Moulton-Peters, Stefani and Thier.

- (2) **Authorize Execution of a Professional Services Agreement Relative to Request for Proposals No. 2022-D-067, *Transportation Statistics Reporting System and Implementation Services*, with TransSIGHT**
[47:13 Minutes Mark on the Audio Recording]

Directors GARBARINO/RABBITT

Resolution No. 2023-025 approves actions relative to Contract No. 2022-D-067, *Transportation Statistics Reporting System and Implementation Services*, as follows:

- (a) Approves award of Contract No. 2022-D-067, with TransSIGHT LLC of Pleasanton, CA, to implement a software solution that aggregates Bus and Ferry statistical data for reporting and analysis for a five-year base term, with up to five additional one-year option terms, for a total not-to-exceed amount of \$1,794,538;
- (b) Authorizes a contingency of \$205,814 to make necessary programming or software license adjustments, for a total not-to-exceed amount of \$2,000,352 for Contract No. 2022-D-067; and,
- (c) Authorizes the General Manager, or their designee, to approve amendments to the Contract to allow for future years' annual recurring maintenance and support after the five-year base term and five one-year option terms

provided that funding has been allocated in the annual budget and such renewals are in the Golden Gate Bridge, Highway and Transportation District's (District) best interest. Subsequent years' maintenance and support may be subject to an annual cost increase not-to-exceed 7% of the prior year's pricing plus any additional licenses that may be added to accommodate District business needs.

Adopted

AYES (16): Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni, Safaí and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (3): Directors Moulton-Peters, Stefani and Thier.

Chair Garbarino suggested that the Board take a field trip and look at the aluminum clips after the sound mitigation devices are installed.

[Director Safaí departed]

**(B) Meeting of the Finance-Auditing Committee/Committee of the Whole [49:35 Hour Mark on the Audio Recording]
March 23, 2023
Chair David Rabbitt**

President Thériault stated the following items were discussed at the Finance-Auditing Committee meeting of the day before.

(1) Approve Actions Relative to the Low Carbon Transit Operations Program (LCTOP) [49:50 Minutes Mark on the Audio Recording]

Directors RABBITT/COCHRAN

Resolution No. 2023-026 approves the following actions necessary to secure FY 22/23 Low Carbon Transit Operations Program (LCTOP) grant funds to support transit capital and operating projects for the Golden Gate Bridge, Highway and Transportation District (District):

- (a) Approves submission of one LCTOP grant application in FY 22/23 for the *M.V. Del Norte* Replacement Project;
- (b) Certifies that the District will comply with all conditions and requirements set forth in the LCTOP certification and assurances, authorized agent documents, applicable statutes, regulations, and guidelines for all LCTOP-funded transit projects; and,
- (c) Authorizes the General Manager, or his designee, to execute for and on

behalf of the District any documents necessary to apply for and receive LCTOP funding, including certifications and assurances, authorized agent forms, and agreements relative to the FY 22/23 LCTOP program.

Adopted

AYES (15): Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (4): Directors Moulton-Peters, Safaí, Stefani and Thier.

(2) Approve Fiscal Year 2023/2024-2027/2028 Five-Year Fare Program, Amend the Master Ordinance, Approve Title VI Analysis, and Adopt Notice of Exemption [51:12 Minutes Mark on the Audio Recording]

Chair Rabbitt expressed appreciation for the work done by Mr. Downing and his staff on the Five-Year Fare program.

Director Grosboll expressed appreciation for the report. He inquired about the possibility of having a discussion about what the District could do to increase ridership in the appropriate Committee meeting.

Director Giudice expressed support for the item and staff's thoughtfulness.

Mr. Mulligan and President Thériault responded to the Director's inquiry.

Directors RABBITT/GIUDICE

Ordinance No. 2023-001 approves the following actions:

- (a) Approves the Fiscal Years 2023/24 – 2027/28 Five-Year Fare Program, containing Option 2 for both Golden Gate Transit bus and Golden Gate Ferry (GGF) fares;
- (b) Amends the Master Ordinance accordingly;
- (c) Approves the associated Title VI Equity Analysis; and,
- (d) Authorizes the Filing of a Notice of Exemption under the California Environmental Quality Act (CEQA).

This Fare Program increases fares for the Golden Gate Bridge, Highway and Transportation District's (District) Regional Bus, Ferry, and Americans with Disabilities Act (ADA)-compliant complementary paratransit service effective July 1, 2023, with the exception of GGF special event fares to Oracle Park and Chase Center, which will be addressed in a separate future action.

Adopted

AYES (15): Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (4): Directors Moulton-Peters, Safaí, Stefani and Thier.

- (3) **Approve Actions Relative to the Annual Review of Rule XI, Investment Policy, of the Rules of the Board** [54:50 Minutes Mark on the Audio Recording]

Directors RABBITT/HERNÁNDEZ

Resolution No. 2023-027 approves the following actions relative to the annual review of RULE XI, **INVESTMENT POLICY**, of the *Rules of the Board*:

- (a) Renews the annual delegation of investment management authority to the Auditor-Controller for Fiscal Year (FY) 23/24 as per RULE XI, **INVESTMENT POLICY**, Section E, **Delegation of Authority**, of the Rules of the Board, and as provided for in California Government Code Section 53607.
- (b) Approves an amendment to RULE XI, **INVESTMENT POLICY**, of the *Rules of the Board* as detailed in the Staff Report.

Adopted

AYES (15): Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rabbitt, Rodoni and Snyder; Second Vice President Hill; First Vice President Cochran; President Thériault.

NOES (0): None.

ABSENT (4): Directors Moulton-Peters, Safaí, Stefani and Thier.

- (9) **ADDRESSES TO BOARD:** [56:16 Minutes Mark on the Audio Recording]

Director Rabbitt stated that he was appointed as the Chair of the new Metropolitan Transportation Commission (MTC) Regional Network Management Committee, and he expressed appreciation for Mr. Mulligan's role working on the effort. He also said that he has been named to an MTC Ad Hoc Fiscal Cliff Committee.

President Thériault expressed appreciation for Director Rabbitt's new roles at MTC.

- (10) **SPECIAL ORDER OF BUSINESS:**

There was no Special Order of Business.

**BOARD OF DIRECTORS MEETING
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(11) UNFINISHED BUSINESS:

There was no Unfinished Business.

(12) NEW BUSINESS:

**(A) Report on Meetings/Conferences Attended by Director(s) [59:13 Minutes
Mark on the Audio Recording]**

First Vice President Cochran reported that he, Director Snyder, Mr. Mulligan, Ms. Ko-Wong and the District's lobbyist Paul Schlesinger met with various legislators and staff in Washington D.C. in mid-March 2023. He reported that they met with a number of legislators, legislators' staff, and Department of Transportation staff. Director Snyder added that they met with Operating Engineers, Local Union No. 3 (OE3) representatives who have been helpful in advocating on various District issues. He stated that the District's delegation thanked everyone involved for their help in securing \$400 million for the Seismic Retrofit project funding and spoke about a few future projects.

(13) COMMUNICATIONS:

There were no Communications.

(14) ADJOURNMENT: [1:06:08 Hour Mark on the Audio Recording]

All business having been concluded **Directors GIUDICE/SNYDER** moved and seconded that the meeting be adjourned in honor of former Director Virginia "Ginny" Simms, former Supervisor and Director Thomas Hsieh, Richard Edwin Roth and Lynn King at 11:08 a.m.

Carried

Respectfully submitted,

Amorette M. Ko-Wong
Secretary of the District

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AGENDA ITEM NO. 5.B.

**RATIFICATION OF PREVIOUS ACTIONS BY THE AUDITOR-CONTROLLER
FINANCE-AUDITING COMMITTEE OF APRIL 27, 2023**

(B) Ratification of Previous Actions by the Auditor-Controller:

(1) Staff Report

The previous actions by the Auditor-Controller were presented to the Finance-Auditing Committee for approval at the meeting of April 27, 2023. The staff report can be found on the District's web site at <https://www.goldengate.org/district/board-of-directors/meeting-documents>.

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