



2022-10

**GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT**

**MEMORANDUM OF MINUTES**

**BOARD OF DIRECTORS MEETING**

**OCTOBER 28, 2022**

**Assembly Bill 361, signed by the Governor of the State of California on September 16, 2021, amends the Ralph M. Brown Act to allow Board members, staff and the public to participate remotely in meetings, without complying with traditional teleconference meeting rules.**

**These minutes are supplemented by the video recording that is posted online at:**  
**<https://www.youtube.com/user/goldengatedistrict>.**

The Board of Directors (Board) of the Golden Gate Bridge, Highway and Transportation District (District) met in regular session held virtually/remotely on Friday, October 28, 2022, at 10:01 a.m., President Theriault presiding.

- (1) CALL TO ORDER:** President Michael Theriault. **[00:18 Minutes Mark on the Video Recording]**
- (2) ROLL CALL:** Secretary of the District Amorette M. Ko-Wong. **[01:11 Minutes Mark on the Video Recording]**

**Directors Present (15):** Directors Arnold, Conroy, Garbarino, Giudice, Grosboll, Mastin, Pahre, Rabbitt, Rodoni, Snyder, Stefani and Thier; Second Vice President Hill; First Vice President Cochran; President Theriault.

**Directors Absent (1):** Director Hernández.

**[Note: On this date, there were three vacancies on the Board of Directors.]**

**Staff Present:** General Manager Denis Mulligan; Auditor-Controller Joseph Wire; District Engineer Ewa Bauer-Furbush; Secretary of the District Amorette Ko-Wong; Attorneys Madeline Chun and Kimon Manoliuis; Deputy General Manager/Bridge Division David Rivera; Deputy General Manager/Bus Transit Division Mona Babauta; Deputy General Manager/Ferry Division James Swindler; Deputy General

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Manager/Administration and Development Kellee Hopper; Executive Administrator to the General Manager Justine Bock; Senior Board Analyst Elizabeth Eells.

- (3) **PLEDGE OF ALLEGIANCE:** First Vice President Gerald Cochran **[03:41 Minutes Mark on the Video Recording]**

Copies of all reports are available on the District's web site at <https://www.goldengate.org/district/board-of-directors/meeting-documents> or upon request from the Office of the District Secretary.

**[Director Conroy arrived.]**

- (4) **PUBLIC COMMENT:** **[04:16 Minutes Mark on the Video Recording]**

President Theriault inquired about the number of people who are present to make public comments. Secretary of the District Amorette Ko-Wong responded there were five members of the public who wanted to speak.

The following individuals spoke under Public Comment: **[04:48 Minutes Mark on the Video Recording]**

- Kymberlyrenée Gamboa, Sacramento County Resident
- Dave Rhody, The Climate Reality Project
- David Pilpel, San Francisco Resident
- Shane Weinstein, Amalgamated Transit Union, Local 1575
- Warren Wells, Marin County Bicycle Coalition

**[15:36 Minutes Mark on the Video Recording]**

Ms. Ko-Wong stated that Senior Board Analyst Elizabeth Eells plays an instrumental role in ensuring the minutes are timely and accurate.

Mr. Mulligan responded to the public comments. He expressed appreciation for the Gamboa family's tireless advocacy, indicated that the Board and staff share the family's gratitude for the completion of the Suicide Deterrent System net under Light Pole 77 and said that the contractor has installed about a mile of net on the Bridge.

He stated that staff would be presenting a report regarding electric ferries to the Board in the near future. He spoke about the importance of having inter-operability between the charging infrastructure of the bus and ferry operators in the Bay Area, and noted the value of this approach during disasters when transit operators are fulfilling mutual aid obligations.

He expressed regret about the inappropriate safety poster that was posted at the Bus Division, said the poster was removed quickly and indicated safety materials would be reviewed in the future by the Bus Safety Committee. He spoke about the District's commitment to diversity and equity.

He thanked Mr. Wells for serving as Vice Chair of the Pedestrian and Bicycle Advisory Committee (PBAC), and said staff looks forward to working with the committee on various

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projects, including safety on Alexander Avenue.

**[21:00 Minutes Mark on the Video Recording]**

Director Grosboll inquired about the progress of other transit agencies' implementation of electric charging stations.

Director Thier commended District staff for promptly taking down the poster and she apologized to employees that the poster was ever displayed. She expressed her hope that employees would heal and pledged her support to help this effort.

Mr. Mulligan responded to the Director's inquiries. He said that bus transit agencies are at various stages of electric charging infrastructure implementation, and the District and Water Emergency Transportation Authority (WETA) are in the same stage.

**(5) CONSENT CALENDAR: [24:11 Minutes Mark on the Video Recording]**

Secretary of the District Amorette Ko-Wong presented the Consent Calendar.

**Directors COCHRAN/THIER** moved and seconded to approve the Consent Calendar. All items were approved by the following vote of the Board of Directors:

**AYES (15):** Directors Arnold, Conroy, Garbarino, Giudice, Grosboll, Mastin, Pahre, Rabbitt, Rodoni, Snyder, Stefani and Thier; Second Vice President Hill; First Vice President Cochran; President Theriault.

**NOES (0):** None.

**ABSENT (1):** Director Hernández.

**(A) Approve the Minutes of the following Meetings:**

- (1) Building and Operating Committee of September 22, 2022;
- (2) Finance-Auditing Committee of September 22, 2022; and,
- (3) Board of Directors of September 23, 2022.

**Carried**

**(B) Ratification of Previous Actions by the Auditor-Controller**

**Resolution No. 2022-082** (as detailed in the October 27, 2022 Finance-Auditing Committee meeting)

- (1) Ratifies Commitments and/or Expenditures
- (2) Ratifies Previous Investments
- (3) Authorizes Reinvestments
- (4) Accepts Investment Report for September 2022

**Adopted**

**(6) REPORTS OF OFFICERS:**

**(A) General Manager [25:49 Minutes Mark on the Video Recording]**

Mr. Mulligan presented the General Manager Report.

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He provided an update on the impacts of the COVID-19 pandemic. He said that 25% of all office space is vacant in San Francisco, and Bridge traffic is down 30% during commute hours. He added that regional bus ridership is about 80% of pre-pandemic ridership, but commute bus ridership is about 20% of pre-pandemic ridership. He added that ferry ridership is about 48% of pre-pandemic ridership.

He also highlighted AB 2594 which requires the District to make some changes to its tolling policies and procedures.

He recognized a number of Bridge District employees who assisted with a critical resuscitation incident at the East Parking Lot: Laborers Darrel Shinnett, Ignacio Mendez and Everardo Gudino; Chief Laborer Willis Whitfield; Patrol Officers Fabien Benjamin, Kevin Horn and Miguel Torres; Sergeants Gabriel Jacquez and Steve Fry; Roadway Services Technician Miles Tupas. He spoke about their professionalism, tact, teamwork, and calm demeanors.

He also recognized William San Gregory, David Cordova, Thomas Aung, Kristin Johnson and Gary Parseghian for their District service.

**[37:17 Minutes Mark on the Video Recording]**

President Theriault expressed appreciation for the employees who participated in the critical incident.

Director Garbarino expressed appreciation for the General Manager's recognition of staff.

Director Pahre inquired about the possibility that District employees involved in the critical incident would receive certificates of appreciation.

Mr. Mulligan responded to the Director's inquiry.

**(B) Attorney [39:52 Minutes Mark on the Video Recording]**

Attorney Kimon Manolius presented the Attorney Report, which was for informational purposes only and no action was required. He stated a Closed Session would not be held at the conclusion of the meeting.

**(C) District Engineer [40:26 Minutes Mark on the Video Recording]**

District Engineer Ewa Bauer-Furbush presented the District Engineer Report, which was for informational purposes only and no action was taken. She highlighted some key developments of the Suicide Deterrent System (SDS) project and Toll Plaza Administration Building Elevator project. She also spoke about the Larkspur Ferry Terminal and Dredging project and showed photos.

**[46:27 Minutes Mark on the Video Recording]**

President Theriault stated the complete District Engineer Report is available as part of the Building and Operating Committee meeting materials.

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Director Mastin inquired about possible meeting sites should the elevator be non-operational in March 2023.

Director Cochran inquired about the disposal site for the dredged materials.

Ms. Ko-Wong, Ms. Bauer-Furbush and Mr. Mulligan responded to the Directors' inquiries.

**(7) OTHER REPORTS:**

There were no other reports to discuss.

**(8) REPORT OF COMMITTEES: [48:44 Minutes Mark on the Video Recording]**

**(A) Meeting of the Transportation Committee/Committee of the Whole [49:01 Hour Mark on the Video Recording]  
October 27, 2022  
Chair Judy Arnold**

President Theriault stated that the following item was discussed at the Transportation Committee meeting of the day before.

Chair Arnold expressed appreciation to those who participated in the discussion.

**(1) Adopt Title VI Equity Analysis Findings Relative to Assumption of Angel Island Ferry Service and Fares, and Adopting the Current Service Model and Fares on a Permanent Basis [49:27 Hour Mark on the Video Recording]**

Chair Arnold indicated that the action was being presented with the understanding that the typo pointed out by President Theriault would be addressed in the final version, and staff would address the equity issues raised by Director Hernández at the Committee meeting.

**Directors ARNOLD/MASTIN**

**Resolution No. 2022-083** approves the following actions:

- (a) Adopts the findings of the attached Title VI equity analysis for assumption of the Angel Island ferry service; and,
- (b) Adopts the Angel Island ferry service and fares upon completion of the current service and fare pilots.

The equity analysis concludes that introduction of this new service does not have a disparate impact on minority riders; however, it does represent a disproportionate benefit to non-low-income riders under the Golden Gate Bridge, Highway and Transportation District's Title VI Policies. Additionally, the fares on the Angel Island did not disparately impact minority riders but constitute a slight disproportionate impact to low-income riders on Golden Gate Ferry service.

**Adopted**

**AYES (15):** Directors Arnold, Conroy, Garbarino, Giudice, Grosboll, Mastin, Pahre, Rabbitt, Rodoni, Snyder, Stefani and Thier; Second Vice President Hill; First Vice President Cochran; President Theriault.

**NOES (0):** None.

**ABSENT (1):** Director Hernández.

- (2) **Approve Updates to the Agency Safety Plan for Golden Gate Transit**  
**[51:19 Hour Mark on the Video Recording]**

**Directors ARNOLD/RODONI**

**Resolution No. 2022-084** approves updates to the Agency Safety Plan (ASP), version October 2022, for Golden Gate Transit (GGT), in compliance with the Federal Transit Administration's Public Transportation Agency Safety Plan Rule.

**Adopted**

**AYES (15):** Directors Arnold, Conroy, Garbarino, Giudice, Grosboll, Mastin, Pahre, Rabbitt, Rodoni, Snyder, Stefani and Thier; Second Vice President Hill; First Vice President Cochran; President Theriault.

**NOES (0):** None.

**ABSENT (1):** Director Hernández.

- (B) **Meeting of the Building and Operating Committee/Committee of the Whole**  
**[52:57 Minutes Mark on the Video Recording]**  
**October 27, 2022**  
**Chair Patricia Garbarino**

Director Thier stated she has a potential conflict of interest with the next item and would leave the meeting.

[Director Thier departed.]

President Theriault stated that the following items were discussed in detail at the Building and Operating Committee meeting of the day before.

- (1) **Approve Actions Relative to Professional Services Agreement No. 2010-B-1, Golden Gate Bridge Seismic and Wind Retrofit, Phase IIIB, Design Services, with HDR Engineering, Inc.** **[53:52 Minutes Mark on the Video Recording]**

**Directors GARBARINO/MASTIN**

**Resolution No. 2022-085** approves the following actions relative to Professional Services Agreement (PSA) No. 2010-B-1, *Golden Gate Bridge Seismic and Wind Retrofit, Phase IIIB, Design Services*:

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(a) Authorizes execution of the Fourth Addendum to the Seventh Amendment to PSA No. 2010-B-1, *Golden Gate Bridge Seismic and Wind Retrofit Phase IIIB Design Services*, with HDR Engineering, Inc., Walnut Creek, CA, in an amount not-to-exceed \$40,000, for continuation of engineering support services during construction of the *Golden Gate Bridge Wind Retrofit Project* (Project #1528), for the total Seventh Amendment amount of \$476,752; and,

(b) Establishes a 15% contingency for the addendum in the amount of \$6,000,

with the understanding that sufficient funds to finance the Fourth Addendum to the Seventh Amendment to the PSA and its contingency are available in the budget for construction of the *Golden Gate Bridge Wind Retrofit Project* (Project #1528).

**Adopted**

**AYES (14):** Directors Arnold, Conroy, Garbarino, Giudice, Grosboll, Mastin, Pahre, Rabbitt, Rodoni, Snyder and Stefani; Second Vice President Hill; First Vice President Cochran; President Theriault.

**NOES (0):** None.

**ABSENT (2):** Directors Hernández and Thier.

**[Director Thier returned.]**

**(C) Meeting of the Finance-Auditing Committee/Committee of the Whole [56:13 Minutes Mark on the Video Recording]  
October 27, 2022  
Chair David Rabbitt**

President Theriault stated the following items were discussed at the Finance-Auditing Committee meeting of the day before.

**(1) Approve Actions to Amend the 2022 Master Ordinance Relative to Public Parking Hours and Rates for Parking Lots at the Golden Gate Bridge [56:50 Minutes Mark on the Video Recording]**

**Directors RABBITT/HILL**

**Ordinance No. 2022-003** approves actions to update public parking hours and rates for parking lots at the Golden Gate Bridge, and to amend the *2022 Master Ordinance* accordingly, as follows:

(a) Allows weekday hours for public parking in the employee lot from 3:30 pm – 9:00 p.m.;

(b) Allows weekday hours for public parking in the Toll Plaza East Parking Lot from 7:00 a.m. – 9:00 p.m.;

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- (c) Adjusts the hours for public parking on Saturdays, Sundays, and Designated Holidays to be 7:00 a.m. – 9:00 p.m. for designated parking lots at the Golden Gate Bridge;
- (d) Increases the public parking fee to an hourly rate of \$5 up to a maximum consecutive parking time of three (3) hours for designated parking lots at the Golden Gate Bridge; and,
- (e) Defines Designated Holidays as the Administrative Holidays that the District observes, for the purpose of these amendments.

**Adopted**

**AYES (15):** Directors Arnold, Conroy, Garbarino, Giudice, Grosboll, Mastin, Pahre, Rabbitt, Rodoni, Snyder, Stefani and Thier; Second Vice President Hill; First Vice President Cochran; President Theriault.

**NOES (0):** None.

**ABSENT (1):** Director Hernández.

Director Thier stated she has a potential conflict of interest with the next item and would leave the meeting.

**[Director Thier departed.]**

- (2) **Authorize an Amendment to Contract No. 2018-D-096, Grants Management Professional Services** [59:24 Minutes Mark on the Video Recording]

**Directors RABBITT/GIUDICE**

**Resolution No. 2022-086** authorizes the Third Amendment to Contract No. 2018-D-096, *Grants Management Professional Services* in the amount of \$665,000 to fund additional on-call grant development and professional support services through December 2023.

**Adopted**

**AYES (14):** Directors Arnold, Conroy, Garbarino, Giudice, Grosboll, Mastin, Pahre, Rabbitt, Rodoni, Snyder and Stefani; Second Vice President Hill; First Vice President Cochran; President Theriault.

**NOES (0):** None.

**ABSENT (2):** Directors Hernández and Thier.

**[Director Thier returned.]**

- (3) **Authorize an Amendment to Contract No. 2019-D-002, Security Guard Services for the Bus and Ferry Facilities** [1:00:55 Hour Mark on the Video Recording]

**Directors RABBIT/HILL**



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**Resolution No. 2022-087** approves actions relative to Contract No. 2019-MD-002, *Security Guard Services for the Bus and Ferry Facilities*, with Barbier Security Group as follows:

- (a) Approves a contract increase relative to Contract No. 2019-MD-002 in the amount of \$770,411, increasing the previously approved contract amount from \$3,304,612 to \$4,570,715; and,
- (b) Adds an additional contingency at 5% or \$228,536 of the Contract total to allow for temporary and long-term increases in staffing as needed, as well as other unanticipated circumstances and a contractually permitted possible increase in Year Four and Year Five of the Contract, in concurrence with the Finance-Auditing Committee.

**Adopted**

**AYES (15):** Directors Arnold, Conroy, Garbarino, Giudice, Grosboll, Mastin, Pahre, Rabbitt, Rodoni, Snyder, Stefani and Thier; Second Vice President Hill; First Vice President Cochran; President Theriault.

**NOES (0):** None.

**ABSENT (1):** Director Hernández.

- (4) **Receive the Updated Five- and Ten-Year Financial Projection** [1:03:13 Hour Mark on the Video Recording]

**Directors RABBITT/PAHRE**

**Resolution No. 2022-088** receives the updated five- and ten-year financial projection, as detailed in this staff report.

**Adopted**

**AYES (15):** Directors Arnold, Conroy, Garbarino, Giudice, Grosboll, Mastin, Pahre, Rabbitt, Rodoni, Snyder, Stefani and Thier; Second Vice President Hill; First Vice President Cochran; President Theriault.

**NOES (0):** None.

**ABSENT (1):** Director Hernández.

- (9) **ADDRESSES TO BOARD:**

There were no addresses to the Board.

- (10) **SPECIAL ORDER OF BUSINESS:**

- (A) **Adopt a Resolution in Accordance with Assembly Bill 361 Finding That the Proclaimed State of Emergency Continues to Impact the Ability to Meet Safely in Person** [1:04:52 Hour Mark on the Video Recording]

Secretary of the District Amorette Ko-Wong presented the staff report. She said that the Board would likely have to meet in person in March 2023, and staff is not entirely certain

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the Board will be able to meet at District offices. She said that Board leadership would consider alternative sites and acknowledged a virtual component could be challenging.

President Theriault reminded the Board that they had approved an action to allow a small group of members to discuss and recommend meeting arrangements. He said the group would bring a proposal to the Board.

**Directors HILL/COCHRAN**

**Resolution No. 2022-089** adopts a resolution in accordance with Assembly Bill 361, finding that the proclaimed state of emergency continues to impact the ability to meet safely in person.

**Adopted**

**AYES (15):** Directors Arnold, Conroy, Garbarino, Giudice, Grosboll, Mastin, Pahre, Rabbitt, Rodoni, Snyder, Stefani and Thier; Second Vice President Hill; First Vice President Cochran; President Theriault.

**NOES (0):** None.

**ABSENT (1):** Director Hernández.

**(B) Consider Possible Action to Terminate the Suspension of Board Procedural Rules and Policies for COVID-19 Related Emergency Actions [1:11:01 Hour Mark on the Video Recording]**

Mr. Mulligan presented the staff report. He said that the suspension has provided staff with flexibility to take necessary actions.

**Directors GIUDICE/ARNOLD** moved and seconded to continue consideration of this item until the next Board meeting.

**Carried**

**AYES (15):** Directors Arnold, Conroy, Garbarino, Giudice, Grosboll, Mastin, Pahre, Rabbitt, Rodoni, Snyder, Stefani and Thier; Second Vice President Hill; First Vice President Cochran; President Theriault.

**NOES (0):** None.

**ABSENT (1):** Director Hernández.

**(11) UNFINISHED BUSINESS:**

There was no unfinished business.

**(12) NEW BUSINESS:**

**(A) Report on Meetings/Conferences Attended by Director(s): [1:16:06 Hour Mark on the Video Recording]**

- (1) American Public Transportation Association  
2022 TRANSform Conference  
Seattle, WA

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He stated that the next TRANSform Conference is due to be held in Orlando, Florida and pursuant to AB 1887, California prohibits state funded travel to 23 states with certain types of discriminatory laws. He encouraged the Board to participate in an effort to encourage APTA to select meeting sites where state funded travel is permitted for California public officials.

**(13) COMMUNICATIONS: [1:15:48 Hour Mark on the Video Recording]**

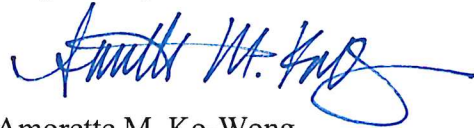
A copy of Board Agenda Item No. 13, Communications is available on the District's web site or upon request from the Office of the District Secretary

**(14) ADJOURNMENT: [1:21:44 Hour Mark on the Video Recording]**

All business having been concluded Directors HILL/THIER moved and seconded that the meeting be adjourned at 11:24 a.m.

**Carried**

Respectfully submitted,



Amorette M. Ko-Wong  
Secretary of the District

AMK:EIE:tnm:di