

Date Issued: October 22, 2021



SUMMARY OF ACTIONS
BOARD OF DIRECTORS MEETING OF OCTOBER 22, 2021

Resolution No. 2021-076 (October 21, 2021 meeting of the Finance-Auditing Committee)

Ratifies actions taken by the Auditor-Controller, as follows:

- (1) Ratifies Commitments and/or Expenditures;
- (2) Ratifies previous investments;
- (3) Authorizes investments; and,
- (4) Accepts the "Investment Report" for September 2021.

Resolution No. 2021-077 (October 22, 2021 meeting of Board of Directors)

Authorizes ratification of a Memorandum of Understanding (MOU) with Public Employees Union Local One / AFSCME COUNCIL 57, which represents the Painters' bargaining unit. The recommended MOU covers the time period from ratification until July 1, 2024 and provides for a 2.5% wage increase and a \$1,000 lump sum payment per employee, effective the pay period in which ratification occurs. It also provides for 2% wage increases on July 1, 2022 and on July 1, 2023, with up to an additional 1% each year based on agreed upon Golden Gate Bridge traffic triggers, as well as several other amendments to the MOU, as outlined in the staff report.

Resolution No. 2021-078 (October 21, 2021 meeting of the Transportation Committee)

Authorizes the General Manager: (1) to negotiate and execute a joint exercise of powers agreement with the State of California Department of Parks and Recreation for the use of ferry berthing facilities on Angel Island, in a form approved by the Attorney; (2) to implement a new ferry route between the San Francisco Ferry Terminal and Angel Island, to be implemented initially as a one year demonstration project; and, (3) to schedule a public hearing to receive public comment on proposed fares for this demonstration route, as detailed in the staff report.

Resolution No. 2021-079 (October 21, 2021 meeting of the Transportation Committee)

Approves actions relative to the installation of Transit Signal Priority (TSP) equipment on Golden Gate Transit buses that establishes a new capital project *Transit Signal Priority (TSP) on Golden Gate Transit (GGT) Coaches* (Project #2250) in the FY 21/22 Bus Division Capital Budget in the amount of \$312,400 to be funded with 100% District funds; and, authorizes the General Manager to negotiate and execute an agreement for the purchase of GGT Opticom 2101 TSP Equipment for up to 75 buses, subject to the successful testing of the equipment on Golden Gate Transit (GGT) Coaches, in concurrence with the Finance-Auditing Committee at its October 21, 2021 meeting and as detailed in the staff report.

~ Continued on the next page ~

**Summary of Actions of the Board of Directors
Meeting of October 22, 2021/Page 2**

Resolution No. 2021-080 (October 21, 2021 meeting of the Rules, Policy and Industrial Relations Committee)

Approves a 2.5% wage increase and a \$500 stipend per employee for non-represented employees and Deputy General Managers, effective on the first day of the pay period in which the Board of Directors approves the recommendation, as detailed in the staff report.

Resolution No. 2021-081 (October 22, 2021 meeting of Board of Directors)

Adopts a resolution in accordance with Assembly Bill 361, finding that the proclaimed state of emergency continues to impact the ability to meet safely in person, as detailed in the staff report.



Amorette M. Ko-Wong, Secretary of the District

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GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

RESOLUTION NO. 2021-076

**RATIFY PREVIOUS ACTIONS BY THE AUDITOR-CONTROLLER AND ACCEPT
THE INVESTMENT REPORTS FOR SEPTEMBER 2021
AS PREPARED BY PUBLIC FINANCIAL MANAGEMENT**

October 22, 2021

WHEREAS, the Auditor-Controller and the Finance-Auditing Committee, at its meeting of October 21, 2021, has so recommended; now, therefore, be it

RESOLVED that the Board of Directors (Board) of the Golden Gate Bridge, Highway and Transportation District has no commitments and/or expenditures to ratify for the period of September 1, 2021 through September 30, 2021; and be it further

RESOLVED that the Board hereby ratifies investments made during the period September 14, 2021 through October 11, 2021; and be it further

RESOLVED that the Board hereby authorizes the reinvestment, within the established policy of the Board, of any investments maturing between October 11, 2021 and November 8, 2021, as well as the investment of all other funds not required to cover expenditures which may become available; and be it further

RESOLVED that the Board hereby accepts the Investment Report for September 2021, as prepared by Public Financial Management and included in the staff report.

ADOPTED this 22nd day of October 2021, by the following vote of the Board of Directors:

AYES (16): Directors Arnold, Conroy, Fredericks, Garbarino, Grosboll, Hernández, Hill, Mastin, Melgar, Rabbitt, Rodoni, Snyder and Stefani; Second Vice President Cochran; First Vice President Theriault; President Pahre.
NOES (0): None.
ABSENT (1): Director Giudice.

[Note: On this date, there were two vacancies on the Board of Directors.]



Barbara L. Pahre
President, Board of Directors

ATTEST:



Amorette M. Ko-Wong
Secretary of the District

Reference: October 21, 2021, Finance-Auditing Committee, Agenda Item No. (3)
<https://www.goldengate.org/assets/1/25/2021-1021-financecomm-no3-ratofaction.pdf?7370>

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GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

RESOLUTION NO. 2021-077

**AUTHORIZE RATIFICATION OF A MEMORANDUM OF UNDERSTANDING
BETWEEN THE GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION
DISTRICT AND PUBLIC EMPLOYEES UNION LOCAL ONE/AFSCME
COUNCIL 57, REPRESENTING BRIDGE PAINTERS**

October 22, 2021

WHEREAS, in September 2020, the Golden Gate Bridge, Highway and Transportation District and Public Employees Union Local One/AFSCME COUNCIL 57, representing Bridge Painters, reached agreement on a 12-month Memorandum of Understanding whereby the Painters' unit agreed to transition to the CalPERS medical program and to forego a wage increase at that time, in light of the severity of the District's financial situation;

WHEREAS, in recognition that the Painters' unit has not had a wage increase since July 1, 2019, District labor representatives have negotiated a three-year Memorandum of Understanding that includes a one-time lump sum non-pensionable payment of \$1,000 per employee and a 2.5% wage increase, effective upon ratification, along with other terms as detailed in the attached staff report;

WHEREAS, the Labor Advisory Committee has recommended ratification of the Memorandum of Understanding as negotiated by the District's labor negotiators; now, therefore, be it

RESOLVED that the Board of Directors of the Golden Gate Bridge, Highway and Transportation District (District) hereby authorizes ratification of a Memorandum of Understanding (MOU) with Public Employees Union Local One/AFSCME COUNCIL 57, which represents the Painters' bargaining unit, providing for a 2.5% wage increase and a \$1,000 lump sum payment per employee, effective this pay period; a 2% wage increase effective July 1, 2022, plus an additional 0.5% - 1.0% wage increase if agreed upon traffic levels on the Golden Gate Bridge are met; and a 2% wage increase on July 1, 2023, plus an additional 0.5% - 1.0% wage increase if agreed upon traffic levels are met; and other amendments to the MOU, as outlined in the attached staff report.

ADOPTED this 22nd day of October 2021, by the following vote of the Board of Directors:

AYES (16): Directors Arnold, Conroy, Fredericks, Garbarino, Grosboll, Hernández, Hill, Mastin, Melgar, Rabbitt, Rodoni, Snyder and Stefani; Second Vice President Cochran; First Vice President Theriault; President Pahre.

NOES (0): None.

ABSENT (1): Director Giudice.

[Note: On this date, there were two vacancies on the Board of Directors.]



Barbara L. Pahre
President, Board of Directors

ATTEST:



Amorette M. Ko-Wong
Secretary of the District

Attachment: October 22, 2021, Board of Directors, Agenda Item No. (6)(B)(2)(a) Report of the Attorney



Agenda Item No. (6)(B)(2)(a)

**REPORT OF THE ATTORNEY
BOARD OF DIRECTORS
MEETING OF OCTOBER 22, 2021**

The Honorable Board of Directors
Golden Gate Bridge, Highway and Transportation District

Honorable Members:

Recommendation

It is recommended that the Board of Directors authorize ratification of a Memorandum of Understanding (MOU) with Public Employees Union Local One / AFSCME COUNCIL 57, which represents the Painters' bargaining unit. The recommended MOU covers the time period from ratification until July 1, 2024 and provides for a 2.5% wage increase and a \$1,000 lump sum payment per employee, effective the pay period in which ratification occurs. It also provides for 2% wage increases on July 1, 2022 and on July 1, 2023, with up to an additional 1% each year based on agreed upon Golden Gate Bridge traffic triggers, as well as several other amendments to the MOU, as outlined in this report.

Background

The COVID-19 Pandemic has had unprecedented impacts on the operations of the Golden Gate Bridge, Highway, and Transportation District (District), including significant economic implications for the District's employees and retirees. Over the past year and a half, the District has engaged with its employee bargaining units to develop measures to address major budgetary shortfalls and to reach new labor agreements. During this time period, the Board of Directors (Board) reviewed and approved a plan to transition health coverage for District employees and retirees to coverage under the CalPERS health insurance program, which is available to employees and retirees of contracting public agencies. This created immediate and long-term cost savings for the District.

Against the backdrop of the economic uncertainties facing the District, in September 2020, the Painters' unit agreed to a 12-month MOU that included the transition to the CalPERS medical program. They agreed to the transition while simultaneously agreeing to forgo a wage increase because they understood the severity of the District's financial situation and because they wanted to do everything they could to help preserve jobs. As such, the Painters were transitioned to CalPERS medical plans on January 1, 2021, a full six months before the rest of the Coalition, resulting in significant savings to the District. This took courage and leadership, and the District is grateful for the Painters' good faith in negotiating the 2020-21 agreement.

Given this context, District representatives have negotiated an agreement with the Painters that demonstrates reciprocal good-faith. In recognition that the Painters have not had a wage increase since July 1, 2019 and the fact that the Painters have agreed to a three-year MOU term, District representatives negotiated a one-time lump sum non-pensionable payment of \$1,000 (Term 1), as well as a 2.5% wage increase effective the pay period in which ratification occurs (Term 2A). In addition, this agreement provides the following additional terms through its July 1, 2024 end date:

2B. On July 1, 2022, a 2% wage increase plus:

- if traffic (southbound cars going through the toll plaza) in March, April and May of 2022 increases to 90% of the level it was in 2019 for the same months, an additional 0.5%

- if traffic (southbound cars going through the toll plaza) in March, April and May of 2022 increases to 95% of the level it was in 2019 for the same months, an additional .5% (for a total of 3% increase on July 2, 2022).

2C. On July 1, 2023, a 2% wage increase plus:

- if traffic (southbound cars going through the toll plaza) in March, April and May of 2023 increases (or stays at) to 90% of the level it was in 2019 for the same months, an additional 0.5%

- if traffic (southbound cars going through the toll plaza) in March, April and May of 2023 increases (or stays at) to 95% of the level it was in 2019 for the same months, an additional .5% (for a total of 3% increase on July 2, 2023).

3. Revise union security language to comply with *Janus v. AFSCME*.
4. Revise the CalPERS medical agreement to reflect newly-enacted plan changes.
5. Increase the reimbursement amount for purchasing or repairing work boots from \$100 per year to up to \$450 over three years.
6. Straight time pay for employees required by the District to attend NASE certification training.
7. Implement at 10% premium for special (nighttime) shifts.
8. **"Me Too" with Union Coalition:** If the District settles with the Union Coalition and agrees to more favorable terms, such terms will automatically apply to the Painters' MOU.
9. **Miscellaneous MOU language clean-up**

Fiscal Impact

The proposed recommendation would increase the District's expenses in two ways. First, there would be a one-time expense of approximately \$39,000 for the one-time payment and second, there would be an ongoing yearly expense of approximately \$311,000 for salaries, related benefits and other provisions in the recommendation. The District's FY 21/22 Budget contains sufficient resources to fund these additional expenses.

GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

RESOLUTION NO. 2021-078

**AUTHORIZE ACTIONS FOR IMPLEMENTATION OF A DEMONSTRATION
PROJECT TO PROVIDE GOLDEN GATE FERRY SERVICE BETWEEN THE
SAN FRANCISCO FERRY TERMINAL AND ANGEL ISLAND**

October 22, 2021

WHEREAS, in December 2020, the Blue & Gold Fleet, Inc. (Blue & Gold) notified the State of California Department of Parks and Recreation (“State Parks”) of its intent to end its contract for ferry service between San Francisco and Angel Island;

WHEREAS, Blue & Gold's application to be relieved of its obligation to provide this service is pending with the California Public Utilities Commission;

WHEREAS, in anticipation of Blue and Gold’s cessation of service, staff has been in discussions with State Parks to explore the possibility of the Golden Gate Bridge, Highway and Transportation District’s (District) Golden Gate Ferry Division assuming this service;

WHEREAS, as detailed in the staff report, the District and State Parks have negotiated the terms of a joint exercise of powers agreement, whereby the District would operate ferry service using the State Parks’ berthing facilities at Angel Island;

WHEREAS, staff recommends the District operate the service between San Francisco and Angel Island initially as a one-year demonstration project, in order to ensure uninterrupted, reliable ferry service;

WHEREAS, an additional fundamental step for the District to operate Angel Island Service is to establish the fares for the demonstration service after holding a public hearing to receive public comments, in accordance with Board policy;

WHEREAS, during the one-year demonstration period staff will collect demographic information to use in a Title VI equity analysis to ensure that the ferry service and rates do not cause a disparate impact on minority communities, nor a disproportionate burden on low-income communities, as a prerequisite for making the new ferry service permanent, in compliance with Board policy and Federal Transit Administration requirements;

WHEREAS, staff estimates annual operating costs of between \$920,000 and \$1 million for the pilot service, to be offset partially by the fares collected for travel between San Francisco and Angel Island;

WHEREAS, the Transportation Committee at its meeting of October 21, 2021, has so recommended; now, therefore, be it

RESOLUTION NO. 2021-078
BOARD OF DIRECTORS MEETING OF OCTOBER 22, 2021
PAGE 2

RESOLVED that the Board of Directors (Board) of the Golden Gate Bridge, Highway and Transportation District hereby authorizes the General Manager to negotiate and execute a joint exercise of powers agreement with the State of California Department of Parks and Recreation for the use of ferry berthing facilities on Angel Island, in a form approved by the Attorney; and be it further

RESOLVED that the Board hereby authorizes the implementation of a new ferry route between the San Francisco Ferry Terminal and Angel Island, to be implemented initially as a one-year demonstration project; and be it further

RESOLVED that the Board hereby authorizes the General Manager to schedule a public hearing to receive public comment on proposed fares for this demonstration route.

ADOPTED this 22nd day of October 2021, by the following vote of the Board of Directors:

AYES (16): Directors Arnold, Conroy, Fredericks, Garbarino, Grosboll, Hernández, Hill, Mastin, Melgar, Rabbitt, Rodoni, Snyder and Stefani; Second Vice President Cochran; First Vice President Theriault; President Pahre.

NOES (0): None.

ABSENT (1): Director Giudice.

[Note: On this date, there were two vacancies on the Board of Directors.]



Barbara L. Pahre
President, Board of Directors

ATTEST:


Amorette M. Ko-Wong
Secretary of the District

Reference: October 21, 2021, Transportation Committee, Agenda Item No. (5)
<https://www.goldengate.org/assets/1/25/2021-1021-transcomm-no5-estabdemoprojangelislandferryrev.pdf>

GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

RESOLUTION NO. 2021-079

**APPROVE ACTIONS RELATIVE TO THE INSTALLATION OF TRANSIT SIGNAL
PRIORITY EQUIPMENT ON GOLDEN GATE TRANSIT BUSES FOR THE
SAN FRANCISCO MUNICIPAL TRANSPORTATION AGENCY (SFMTA)
VAN NESS BUS RAPID TRANSIT (BRT) PROJECT**

October 22, 2021

WHEREAS, the Golden Gate Bridge, Highway and Transportation District has been working in conjunction with the San Francisco Municipal Transportation Agency (SFMTA), the project lead agency, for several years as part of the design of the Van Ness Bus Rapid Transit (BRT) project;

WHEREAS, this project will construct a “busway” (i.e., bus-only lanes) in the middle of Van Ness Avenue between Lombard Street and Mission Street and build nine stations along the busway;

WHEREAS, Golden Gate Transit (GGT) will use the segment of the busway between Lombard Street and McAllister Street and serve seven of the nine stations;

WHEREAS, the Van Ness BRT project will include installation of “Transit Signal Priority” (or TSP) equipment for traffic signals that allows transit buses to have traffic “priority” along Van Ness Avenue, with the benefits of reducing overall delay for buses, increasing service reliability, and improving “schedule adherence” on a 24/7 basis for the entire length of the busway;

WHEREAS, to benefit fully from the features of the Van Ness BRT project and TSP, GGT must install TSP equipment on its fleet of buses with the same hardware that is installed on MUNI buses, so as to assure full compatibility with traffic signals on the Van Ness BRT project and throughout the City;

WHEREAS, as SFMTA has acquired TSP equipment provided by Global Traffic Technologies, staff intends to work directly with the manufacturer of this brand to procure the necessary equipment;

WHEREAS, GGT must obtain and install the necessary TSP equipment as soon as practical since SFMTA is currently anticipating substantial completion of street construction by the end of 2021 with TSP testing occurring between early January 2022 and March 2022;

WHEREAS, the Transportation Committee at its meeting of October 21, 2021, has so recommended; now, therefore, be it

RESOLVED that the Board of Directors of the Golden Gate Bridge, Highway and Transportation District (District) hereby approves actions relative to the installation of Transit Signal Priority (TSP) equipment on Golden Gate Transit buses as follows:

RESOLUTION NO. 2021-079
BOARD OF DIRECTORS MEETING OF OCTOBER 22, 2021
PAGE 2

1. Establish a new capital project Transit Signal Priority (TSP) on Golden Gate Transit (GGT) Coaches (Project #2250) in the FY 21/22 Bus Division Capital Budget in the amount of \$312,400 to be funded with 100% District funds, with the understanding that funding will be included in the capital budget for subsequent fiscal years to outfit the rest of the fleet;
2. Authorize the General Manager to negotiate and execute an agreement for the purchase of Global Traffic Technologies Opticom 2101 TSP Equipment for up to 75 buses, subject to the successful testing of the equipment on GGT Coaches.

ADOPTED this 22nd day of October 2021, by the following vote of the Board of Directors:

AYES (16): Directors Arnold, Conroy, Fredericks, Garbarino, Grosboll, Hernández, Hill, Mastin, Melgar, Rabbitt, Rodoni, Snyder and Stefani; Second Vice President Cochran; First Vice President Theriault; President Pahre.
NOES (0): None.
ABSENT (1): Director Giudice.

[Note: On this date, there were two vacancies on the Board of Directors.]


Barbara L. Pahre
President, Board of Directors

ATTEST: 
Amorette M. Ko-Wong
Secretary of the District

Reference: October 21, 2021, Transportation Committee, Agenda Item No. (6)
<https://www.goldengate.org/assets/1/25/2021-1021-transcomm-no6-apptractspprocure-amendbudget.pdf?7385>

GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

RESOLUTION NO. 2021-080

APPROVE A WAGE ADJUSTMENT FOR NON-REPRESENTED EMPLOYEES AND DEPUTY GENERAL MANAGERS, AND RELATED ACTION

October 22, 2021

WHEREAS, at its special meeting of October 1, 2021, the Golden Gate Bridge, Highway and Transportation District's Board of Directors approved a short-term settlement agreement with the Union Coalition;

WHEREAS, similar to the Union Coalition, the District's non-represented employees have not received an annual cost of living adjustment since July of 2019, and staff recommends approval of a financial package similar to the Union Coalition settlement for non-represented employees and Deputy General Managers;

WHEREAS, the Rules, Policy and Industrial Relations Committee, at its meeting of October 21, 2021, has so recommended; now, therefore, be it

RESOLVED that the Board of Directors of the Golden Gate Bridge, Highway and Transportation District hereby authorizes a 2.5% wage increase and a \$500 stipend per employee for non-represented employees and Deputy General Managers, effective on the first day of this pay period.

ADOPTED this 22nd day of October 2021, by the following vote of the Board of Directors:

AYES (16): Directors Arnold, Conroy, Fredericks, Garbarino, Grosboll, Hernández, Hill, Mastin, Melgar, Rabbitt, Rodoni, Snyder and Stefani; Second Vice President Cochran; First Vice President Theriault; President Pahre.
NOES (0): None.
ABSENT (1): Director Giudice.

[Note: On this date, there were two vacancies on the Board of Directors.]



Barbara L. Pahre
President, Board of Directors

ATTEST:



Amorette M. Ko-Wong
Secretary of the District

Reference: October 21, 2021, Rules, Policy and Industrial Relations Committee, Agenda Item No. 3
<https://www.goldengate.org/assets/1/25/2021-1021-rulescomm-no3-appnonrepwageincrease1.pdf?7402>

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GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

RESOLUTION NO. 2021-081

**FINDING THAT THE PROCLAIMED STATE OF EMERGENCY CONTINUES TO
IMPACT THE ABILITY TO MEET SAFELY IN PERSON**

October 22, 2021

WHEREAS, on March 4, 2020, Governor Newsom declared a State of Emergency to make additional resources available, formalize emergency actions already underway across multiple state agencies and departments, and help the State prepare for a broader spread of COVID-19;

WHEREAS, on March 17, 2020, in response to the COVID-19 pandemic, Governor Newsom issued Executive Order N-29-20, which suspended certain provisions of the Ralph M. Brown Act in order to allow legislative bodies to conduct meetings electronically without a physical meeting place;

WHEREAS, on June 11, 2021, Governor Newsom issued Executive Order N-08-21, which specified that Executive Order N-29-20 would expire on September 30, 2021;

WHEREAS, on September 16, 2021, the Governor signed Assembly Bill 361 into law as urgency legislation that goes into effect on October 1, 2021, amending Government Code Section 54953 of the Brown Act to allow legislative bodies to continue to meet remotely during a proclaimed state of emergency, provided certain conditions are met and certain findings are made;

WHEREAS, the Governor's proclaimed State of Emergency remains in effect, and State and local officials, including the California Department of Public Health and the Department of Industrial Relations, have imposed or recommended measures to promote social distancing;

NOW, THEREFORE, BE IT RESOLVED AS FOLLOWS:

1. The Board of Directors of the Golden Gate Bridge, Highway and Transportation District has reconsidered the circumstances of the State of Emergency, and finds that:
 - a. The factors triggering the State of Emergency continue to directly impact the ability of the members of the Board and members of the public to meet safely in person; and
 - b. State or local officials continue to recommend measures to promote social distancing.
2. The District will comply with the requirements of Government Code Section 54953(e)(2), when holding Board and Committee meetings pursuant to this Resolution.
3. The Board of Directors will reconsider the circumstances of the State of Emergency and revisit the need to conduct meetings remotely within 30 days of the adoption of this Resolution.

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BOARD OF DIRECTORS MEETING OF OCTOBER 22, 2021
PAGE 2

ADOPTED this 22nd day of October 2021, by the following vote of the Board of Directors:

AYES (16): Directors Arnold, Conroy, Fredericks, Garbarino, Grosboll, Hernández, Hill, Mastin, Melgar, Rabbitt, Rodoni, Snyder and Stefani; Second Vice President Cochran; First Vice President Theriault; President Pahre.
NOES (0): None.
ABSENT (1): Director Giudice.

[Note: On this date, there were two vacancies on the Board of Directors.]


Barbara L. Pahre
President, Board of Directors

ATTEST:


Amorette M. Ko-Wong
Secretary of the District